

FAREHAM

BOROUGH COUNCIL

AGENDA

STREETSCENE SCRUTINY PANEL

Date: Thursday, 21 March 2024

Time: 6.00 pm

Venue: Collingwood Room - Civic Offices

Members:

Councillor Miss T G Harper (Chairman)

Councillor Mrs P Hayre (Vice-Chairman)

Councillors Ms C Bainbridge
Mrs L E Clubley
J M Englefield
Mrs C L A Hockley
Mrs K Mandry

Deputies: R Bird
P Nother
Ms S Pankhurst



1. Apologies for Absence

2. Minutes (Pages 5 - 8)

To confirm as a correct record the minutes of the meeting of the Streetscene Scrutiny Panel held on 25 January 2024.

3. Chairman's Announcements

4. Declarations of Interest and Disclosures of Advice or Directions

To receive any declarations of interest from members in accordance with Standing Orders and the Council's Code of Conduct and disclosures of advice or directions received from Group Leaders or Political Groups, in accordance with the Council's Constitution.

5. Deputations

To receive any deputations of which notice has been received.

6. Executive Business (Pages 9 - 10)

To consider any item of business dealt with by the Executive since the last meeting of the Panel, that falls under the remit of the Streetscene Portfolio. This will include any decisions taken by individual members during the same time period.

(1) Introducing Simpler Recycling in Fareham (Pages 11 - 12)

7. Motion: Prostrate Cancer UK's 'Bins for Boys' Campaign (Pages 13 - 22)

To receive a report by the Head of Streetscene which outlines the Council's current provision of sanitary waste bins in male public toilets across the Borough and to consider the motion presented to Council on 14 December 2023 by Councillor Mrs K K Trott in respect of Prostrate Cancer UK's 'Bins for Boys' Campaign.

8. Allotments Update (Pages 23 - 24)

To receive a presentation by the Public Spaces Operations Manager which will update members on the current provision of allotments in the Borough.

9. Streetscene Scrutiny Panel Priorities

To provide an opportunity for Members to consider the scrutiny priorities for the Streetscene Panel.



A WANNELL
Chief Executive Officer

Civic Offices

www.fareham.gov.uk

12 March 2024

**For further information please contact:
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FAREHAM

BOROUGH COUNCIL

Minutes of the Streetscene Scrutiny Panel (to be confirmed at the next meeting)

Date: Thursday, 25 January 2024

Venue: Collingwood Room - Civic Offices

PRESENT:

Councillor Miss T G Harper (Chairman)

Councillor Mrs P Hayre (Vice-Chairman)

Councillors: Ms C Bainbridge, Mrs L E Clubley, Mrs C L A Hockley and Mrs K Mandry

Also Present: Councillor I J Bastable, Executive Member for Streetscene (For item 7)



1. APOLOGIES FOR ABSENCE

There were no apologies for absence.

2. MINUTES

RESOLVED that the minutes of the meeting of the Streetscene Scrutiny Panel held on Thursday 16 November 2023 be confirmed and signed as a correct record.

3. CHAIRMAN'S ANNOUNCEMENTS

There were no Chairman's announcements.

4. DECLARATIONS OF INTEREST AND DISCLOSURES OF ADVICE OR DIRECTIONS

There were no declarations of interest made at this meeting.

5. DEPUTATIONS

There were no deputations made at this meeting.

6. EXECUTIVE BUSINESS

Councillor Mrs C Bainbridge asked a question in respect of the overspend on the Streetscene budget as presented under the Policy and Resources portfolio at the Executive meeting held on 08 January 2024. The Director of Neighbourhoods undertook to update Councillor Bainbridge on this matter outside of the meeting.

7. REFUSE AND RECYCLING PERFORMANCE

The Panel considered a report by the Director of Neighbourhoods which provided an opportunity for members to scrutinise the performance of the refuse and recycling services delivered by the Council.

Members raised and discussed a number of concerns in respect of the proposals outlined in the Environment Act 2021 which will require all Local Authorities in England to collect the same recyclable waste streams for recycling or composting from households. Concerns included:

- (i) the potential need for residents to be able to store several different bins and containers at their properties;
- (ii) the costs of providing the bins and containers and any necessary resources required to be able to implement changes to collection arrangements;
- (iii) the potential for food waste containers to be compromised by wildlife;

- (iv) how residents can be encouraged to embrace changes to recycling collection arrangements; and
- (v) the need to ensure that any new arrangements for recycling and collection are not counterproductive in working towards the Council's carbon neutrality commitment.

Officers advised the Panel that the Government had published its response to the recent consultation and that Regulations, which would confer statutory recycling responsibilities on the Council, were awaited. No decisions would be taken on the Council's approach to implementing the changes until the Regulations were published. The consultation refers to both capital and revenue funding for any new burdens that arise from implementing the requirement and an announcement on this is awaited.

Officers recognised the importance of gaining commitment from residents to improve recycling rates and a strong communication and educational campaign will be required for successful implementation of the new requirements.

At the invitation of the Chairman, Councillor I J Bastable, Executive Member for Streetscene, addressed the Panel on this item to advise that education would be a key element of any successful implementation and that both consumer and manufacturing habits needed to change. The Council's approach will be to improve the recycling rate but will move slowly until it is clear what the statutory requirements are. A careful approach to rolling the changes out across the Borough would be important.

RESOLVED that the Streetscene Scrutiny Panel notes the content of the report.

8. STREETSCENE SCRUTINY PANEL PRIORITIES

Members discussed the Scrutiny Priorities for the Streetscene Panel.

At the request of Councillor Mrs C Bainbridge, the Director of Neighbourhoods undertook to ensure that members are updated at a future meeting of the Panel on the action to be taken in respect of the "Bins for Boys" motion submitted to the Council at its meeting held on 14 December 2023.

It was requested by Councillor Mrs Hayre that an update on Allotment Arrangements across the Borough be added to the scrutiny priorities.

It was noted that with the adoption of new corporate priorities under the Council's Corporate Strategy 2023-2029, it would now be appropriate to re-align the Panel's scrutiny priorities with the new Corporate Strategy. The Director of Neighbourhoods advised that the agenda for the final meeting of this municipal year would be arranged from items of business already in hand and that the Panel could then review at the first meeting of the new municipal year what the priorities would be going forward.

RESOLVED that the Streetscene Scrutiny Panel considered the Scrutiny Priorities.

(The meeting started at 6.02 pm
and ended at 6.50 pm).

..... Chairman

..... Date

FAREHAM

BOROUGH COUNCIL

Report to Streetscene Scrutiny Panel

Date **21 March 2024**

Report of: **Head of Streetscene**

Subject: **EXECUTIVE BUSINESS**

SUMMARY

One of the key functions of this Scrutiny Panel is to hold the Executive Portfolio Holder and Senior Officers to account in the delivery of the service and the Improvement Actions identified in the Council's Corporate Priorities and Corporate Vision.

Members are therefore invited to consider the items of business which fall under the remit of the Streetscene portfolio and have been dealt with by the Executive since the last meeting of the Panel. This also includes any decisions taken by individual Executive Members.

The relevant notices for decisions taken are attached for consideration.

RECOMMENDATION

It is recommended that Members consider the items of Business discharged by the Executive since the last meeting of the Panel and make any comments or raise any questions for clarification.

FAREHAM

BOROUGH COUNCIL

2023/24
Decision No.
2519

Record of Decision by Executive

Monday, 4 March 2024

Portfolio	Streetscene
Subject:	Introducing Simpler Recycling in Fareham
Report of:	Director of Neighbourhoods
Corporate Priority:	Respond to Climate Change and Protect the Environment

Purpose:

To advise Members of the implications for the Council's waste collection and recycling services of the Government's proposals to require all waste collection authorities across England and Wales to collect the same materials for recycling, known as "Simpler Recycling".

The Environment Act 2021 and the imminent Simpler Recycling Regulations will require the Council to collect food waste weekly, extend the range of dry mixed recyclables collected and collect glass from the kerbside by 31 March 2026.

Additional staff and vehicles will be required for food waste collections and a decision is required as to whether kerbside glass will be collected in with dry mixed recyclables or separately.

The increased capital and revenue costs of collecting food waste will be covered by additional New Burdens funding from the Government. There is also the opportunity to increase the Council's trade waste services.

Further reports will be forthcoming on the detailed proposals in due course.

Options Considered:

As recommendation.

Decision:

RESOLVED that the Executive:

- (a) confirms this Council's commitment to implementing the proposed Environment Act 2021 Recycling Regulations to deliver significant improvements to our waste and recycling services and reduce our impact on the environment as cost effectively as possible;
- (b) agrees that £970,000 be added to the Capital Programme for the introduction of a food waste collection service across the Borough;
- (c) subject to the outcome of the current analysis of the optimal collection approach to dry mixed recyclables, agrees to assert that this Council's preferred option is a co-mingled recycling collection service collecting a wider range of materials and that Hampshire County Council be advised accordingly; and
- (d) agrees that future detailed reports on additional recycling collection services, trade waste services and the introduction of a food waste collection service be brought forward once the Regulations are published.

Reason:

To enable the Council to begin to prepare for implementing the complex requirements of the Environment Act 2021 to achieve greater consistency in waste collections and driving up recycling rates.

Confirmed as a true record:

Councillor SDT Woodward (Executive Leader)

Monday, 4 March 2024

FAREHAM

BOROUGH COUNCIL

Report to Streetscene Scrutiny Panel

Date 21 March 2024

Report of: Director of Neighbourhoods

Subject: Motion: Prostate Cancer UK's 'Bins for Boys' Campaign

SUMMARY

At the Council meeting on 14 December 2023, Councillor Mrs K Trott presented a Motion in respect of Prostate Cancer UK's 'Bins for Boys' campaign. It was referred to the Streetscene Scrutiny Panel for consideration.

The report outlines the Council's current provision of sanitary waste bins in male public toilets across the Council's own buildings and sets out the implications of supporting the Motion.

RECOMMENDATION

It is recommended that the Streetscene Scrutiny Panel:

- (a) agrees that the current trial, as detailed at paragraph 10 of the report, be continued for a period of 12 months; and
- (b) notes that a further report will be brought forward for consideration once the results of the trial are known.

INTRODUCTION

1. On 14 December 2023, Council considered a Notice of Motion presented by Councillor Mrs K Trott in respect of Prostate Cancer UK's 'Bins for Boys' Campaign and resolved:
 1. *That the Executive Member for Streetscene should consider as soon as reasonably practicable the provision of at least one sanitary bin in all Council male toilets, both public and in Council buildings*
 2. *To encourage other providers of public and workplace toilets in our area to make male sanitary bins available in their facilities*
 3. *To support Prostate Cancer UK's 'Boys need Bins' campaign*
 4. *That the Executive Leader should write on behalf of the Council to our local MPs asking them to support Prostate Cancer UK's 'Boys need Bins' campaign and their request for Government to update any necessary regulations to ensure that 'suitable'*
2. The motion was referred to the Streetscene Scrutiny Panel for consideration.

BOYS NEED BINS CAMPAIGN

3. The '*Boys need Bins*' campaign, led by Prostate Cancer UK, aims to raise awareness about male incontinence and the need for sanitary bins in male toilets.
4. Between three and six million people in the UK experience urinary incontinence. 1 in 25 men aged over 40 will experience some form of urinary leakage every year and 1 in 20 men aged 60 and over will experience bowel incontinence in the UK.
5. For these men, the safe and hygienic disposal of incontinence products is important. Men who need to dispose of their sanitary waste (including incontinence pads, pouches, stoma, catheter, colostomy, ileostomy waste by-products) often have no direct access to a sanitary bin in male toilets.
6. The campaign recommends:
 - that new legislation be created for the specific provision of at least one male sanitary bin in male toilets;
 - a national conversation about incontinence, and recognition that men wear pads, pouches, catheters, and stoma/colostomy/ileostomy bags, and the impact this has;
 - a recognition by medical/health care professionals of the mental health and emotional support needs of men as well as practical advice about managing incontinence.

PROVISION IN COUNCIL TOILETS

7. The Council either owns, controls or provides 55 toilet facilities in the Borough. Many already have provision for male sanitary waste disposal.
8. Appendix A sets out the inventory of the Council facilities that have male or unisex toilet

provision, the status for male sanitary bin provision and the gaps in provision.

9. In terms of our public conveniences, our male and/or unisex facilities located at Cliff Road, Monks Hill, Barry's Meadow, Portchester Castle, Holly Hill and Stubbington Centre already have sanitary bin provision. Signage has been placed on the cubicles with the sanitary bin provision to alert potential users.
10. The Council has also been trialling sanitary bins at Wicor Recreation Ground Sports Pavilion and male public toilets in Locks Wood, Locks Heath and Middle Road, Park Gate since February 2024 to assess how well this works and whether they are misused. The purpose of the trial is to see if the placement of sanitary bins at these types of facilities will be respected. Anti-social behaviour and accidental damage occurs infrequently in changing facilities, but our public toilets are a regular target for abuse. It is important through the trial to ascertain the likely frequency of replacement sanitary bin provision in these buildings to be able to fully understand the cost implications of the proposals in the Motion to Council. It is considered appropriate to run this trial for 12 months, as use of our public conveniences is typically higher in the summer months, while sports facilities are typically used more over the winter.
11. Six of our public conveniences and the remainder of our sports pavilions currently have no male sanitary bin provision. In terms of our other public facilities, some sanitary bin provision is currently provided at nine of our Community Centres, but all the Facilities Managers are happy to consider providing them, subject to overcoming issues of additional cost and space requirements. There is sanitary bin provision in the unisex toilet at Westbury Manor Museum and in the accessible toilets at Fareham Shopping Centre. Sanitary bins will be made available in the male toilets at Fareham Live when the new venue opens. There is currently no provision in the male toilets at either Fareham and Holly Hill Leisure Centres but Everyone Active has agreed to make provision available. No male sanitary bin provision is in place at Fareham Shopping Centre Mall, Fareham Innovation Centre, Solent Airport or at our allotments.
12. In terms of our office operational facilities, male sanitary bins are provided in one cubicle in each of the men's toilets in the Civic Offices and in two of the three male toilet facilities at the Broadcut Depot.

Costs and Servicing arrangements

13. Sanitary bins cost around £40 per bin to buy and require regular servicing. Servicing of our public toilets, sports pavilions and satellite depots' sanitary provision is included in the Council's existing corporate cleaning contract with Hi-spec Services. They have agreed to service the additional bins from the current trial free of charge as a goodwill gesture.
14. The Civic Offices are cleaned by the Council's Facilities Team. There is a separate arrangement for sanitary bin provision and servicing is through a private supplier, PHS Group. PHS Group services the four sanitary bins that have been installed within each of the male staff toilet facilities.
15. Several Council owned buildings are leased to and/or managed by external organisations. These include Community Centres, Leisure Centres, Fareham Shopping Centre, the Innovation Centre, Solent Airport and allotments buildings. These organisations have their own arrangements in place for waste disposal and sanitary bin provision and would therefore bear the costs of any additional provision.

16. It should be noted that the Council has not received any request for male sanitary bin provision in its toilet facilities, although we have had a request for a ladies' sanitary bin in one of our sports pavilions. Sports pavilions typically have more changing and toilet facilities than, for example, a toilet block.

OTHER CONSIDERATIONS

17. The Council has also asked the Panel to consider encouraging other providers of public and workplace toilets in our area to make male sanitary bins available in their facilities, to support Prostate Cancer UK's **'Boys need Bins'** campaign and to consider the benefits of writing to our local MPs asking them to support the campaign, specifically to update any necessary regulations.

18. This could be easily achieved through a letter to our MPs and media release with a quotation from the Executive Member for Streetscene to assert the Council's support for the **'Boys need Bins'** campaign and to encourage other providers of public and workplace toilets in our area to make male sanitary bins available.

19. However, Members may wish to wait until the current trial concludes so that the Council's own approach is clearer.

FINANCIAL CONSIDERATIONS

20. To install one sanitary bin in each block of male toilets or single cubicle as per the gap analysis in Appendix 1 would cost an initial £1,300 to purchase the additional bins and a further £2,500 per annum, split between various Council service budgets, to regularly service the bins and cover the cost of any replacement bins that are damaged or reach the end of their use.

RISK ASSESSMENT

21. There are no significant risk considerations in relation to this report.

CONCLUSION

22. The financial implications required to support the Motion are small but would nevertheless be an additional initial and ongoing budget pressure at a time the Council is trying to reduce expenditure. There is already male sanitary provision in several of our toilet facilities and there is a trial in place to assess not only demand and usage but also the extent of deliberate or accidental damage that might occur.

Appendices:

Appendix A – FBC Toilet facilities inventory & current sanitary bin provision

Reference Papers:

[Lifting the lid on male incontinence](#) Prostate Cancer UK 2023

Background Papers:

None

Enquiries:

For further information on this report please contact Mick Gore 01329 824459

Appendix A

Location	Existing Male Sanitary Provision	Gap	FBC Direct Provision	No. Male Toilet Cubicles	Bin Purchase Cost	Annual Service Cost
Public Toilets						
Portchester Castle	2 bins in 1 room		Yes via Hi-spec	2	No Contracted	No Contracted
Portchester Precinct	0 bins in 1 room	1 bin	Yes via Hi-spec	2	Yes	Yes
Fareham Cemetery	0 bins in 1 room	1 bin	Yes via Hi-spec	1 Unisex	Yes	Yes
Middle Road (Trial)	1 bin in 1 room		Yes via Hi-spec	1	Yes	Yes
Locks Wood (Trial)	1 bin in 1 room		Yes via Hi-spec	1	Yes	Yes
Holly Hill	1 bin in 1 room		Yes via Hi-spec	1	No Contracted	No Contracted
Stubbington	2 bins in 1 room		Yes via Hi-spec	2	No Contracted	No Contracted
Meon Shore	0 bins in 1 room	1 bin	Yes via Hi-spec	2	Yes	Yes
Cliff Road	3 bins in 2 rooms		Yes via Hi-spec	1 plus 1 unisex	No Contracted	No Contracted
Monks Hill	2 bins in 2 rooms		Yes via Hi-spec	1 plus 1 unisex	No Contracted	No Contracted
Warsash Road	0 bins in 1 room	1 bin	Yes via Hi-spec	2	Yes	Yes
Passage Lane	0 bins in 1 room	1 bin	Yes via Hi-spec	1	Yes	Yes
Barry's Meadow	2 bins in 2 rooms		Yes via Hi-spec	2 Unisex	No Contracted	No Contracted
Salterns	0 bins in 1 room	1 bin	Yes	2	Yes	Yes

Appendix A

			via Hi-spec			
Sports Pavilions						
Wicor Recreation Ground (Trial)	2 bins in 2 rooms	5 bins in 5 rooms	Yes via Hi-spec	1 plus 12 unisex	Yes	Yes
Seafield Park	0 bins in 7 rooms	7 bins in 7 rooms	Yes via Hi-spec	1 plus 6 unisex	Yes	Yes
Titchfield Recreation Ground	0 bins in 2 rooms	2 bins in 2 rooms	Yes via Hi-spec	2 unisex	Yes	Yes
Locks Heath Recreation Ground	0 bins in 2 rooms	2 bins in 2 rooms	Yes via Hi-spec	1 plus 2 unisex	Yes	Yes
Warsash Recreation Ground			No		No cost to FBC	No cost to FBC
Sarisbury Green	0 bins in 2 rooms	2 bins in 2 rooms	Yes via Hi-spec	3 unisex	Yes	Yes
Stubbington Recreation Ground	0 bins in 1 room	1 bin	Yes via Hi-spec	1 unisex	Yes	Yes
Burrige Recreation Ground	0 bins in 2 rooms	2 bins	Yes via Hi-spec	2 unisex	Yes	Yes
Community/Leisure Centres						
Abshot Community Centre	0 bins in 2 rooms	2 bins	No	2	No cost to FBC	No cost to FBC
Burrige Community Centre	2 bins in 3 rooms	1 bin	No	1 plus 2 unisex	No cost to FBC	No cost to FBC
Crofton Community Centre	2 out of 7 rooms	5 bins	No	7 (male and unisex)	No cost to FBC	No cost to FBC
Crofton Youth Project	0 bins in 1 room	1 bin	No	1 male	No cost to FBC	No cost to FBC
Fareham North West Community Centre	0 bins in 2 rooms	2 bins	No	1 plus 1 unisex	No cost to FBC	No cost to FBC
Genesis Centre	1 bin out of 3 rooms	2 bins	No	2 plus 1 unisex	No cost to FBC	No cost to FBC

Appendix A

Lockswood Community Centre	0 bins out of 2 rooms	2 bins	No	1 plus 1 unisex	No cost to FBC	No cost to FBC
Portchester Community Centre	Bins provided already		No		No cost to FBC	No cost to FBC
Priory Park Community Centre	1 bin in 2 rooms	1 bin	No	1 plus 1 unisex	No cost to FBC	No cost to FBC
Ranvilles Community Centre	1 bin in 3 rooms	2 bins	No	2 plus 1 unisex	No cost to FBC	No cost to FBC
Titchfield	Bins provided already		No		No cost to FBC	No cost to FBC
Whiteley Community Centre	2 bins in 4 rooms	2 bins	No	1 plus 3 unisex	No cost to FBC	No cost to FBC
Xperience Centre	Bins provided already		No		No cost to FBC	No cost to FBC
Fareham Leisure Centre	0 in 3 rooms – but in hand with Operator, Everyone Active	7 bins	No	7 plus 2 unisex	No cost to FBC	No cost to FBC
Holly Hill Leisure Centre	0 in 2 rooms – but in hand with Operator, Everyone Active	5 bins	No	5 plus 2 unisex	No cost to FBC	No cost to FBC
Westbury Manor Museum	1 bin in one room		No	1 unisex	No cost to FBC	No cost to FBC
Fareham Live						
Civic Offices	4 bins in 4 rooms		Yes via PHS Group		Yes	Yes
Broadcut Depot	2 bins in two rooms	1 bin in 1 room	Yes via Hi-spec	7	Yes	Yes
Grounds Satellite Depots						

Appendix A

Daedalus Common Grounds Maintenance Building	0 in 1 room	1 bin	Yes via Hi-spec	1 unisex	Yes	Yes
Hook Pavilion	0 in 1 room	1 bin	Yes via Hi-spec	1 unisex	Yes	Yes
Innovation Centre	0 in 6 rooms	6 bins	No	12	No cost to FBC	No cost to FBC
Solent Airport						
Solent Airport Amenity Building	0 in 1 room	1 bin	Yes via Hi-spec	1	Yes	Yes
Solent Airport Control Tower	0 in 2 rooms	2 bins in 2 rooms	Yes via Hi-spec	4	Yes	Yes
Allotments (Leased)						
Roman Grove	N/A		No	2 unisex	No cost to FBC	No cost to FBC
Redbarn	N/A		No	2 unisex	No cost to FBC	No cost to FBC
The Gillies	N/A		No	1 unisex	No cost to FBC	No cost to FBC
Salterns Lane	No toilet		No	0	No cost to FBC	No cost to FBC
Stroud Green	N/A		No	1 unisex	No cost to FBC	No cost to FBC
Wickham Rd	N/A		No	1 unisex	No cost to FBC	No cost to FBC
Fareham Shopping Centre						
Public mall toilets	0 in 2 rooms	2 bins in 2 rooms	No	6	No cost to FBC	No cost to FBC
Public accessible toilets	4 in 4 rooms		No	4 unisex	No cost to FBC	No cost to FBC
Back of House	1 in 2 rooms	1 bin	No	1 plus 1 unisex	No cost to FBC	No cost to FBC

FAREHAM

BOROUGH COUNCIL

Presentation to Streetscene Scrutiny Panel

Date: 21 March 2024

Subject: Allotments Update

SUMMARY

The presentation by the Public Spaces Operations Manager provides information for Members on the current allotment provision within Fareham, site management and updated waiting list numbers.

RECOMMENDATION

It is recommended that the Streetscene Scrutiny Panel notes the content of the presentation.

